American Constitutional Interpretation GLSP Wesleyan University Spring 2010 John E. Finn PAC 319 Ext 2493 jfinn@wesleyan.edu

Syllabus

I Introduction

This course introduces students to a uniquely American, and to some ways of thinking, an especially naive, contribution to politics: The idea that we can make political practice conform to the written word. As some critics have said, the Constitution rests on the belief that saying a thing makes it so. Stripped to essentials, it is this assumption above all others that informs constitutional law. The undeniable implausibility of the claim, however, means that what we call constitutional law is really constitutional interpretation.

During the semester, we shall see that most of the serious issues in constitutional interpretation arise from conflicts between our commitment to two or more positive values. There are, for example, inevitable and recurrent conflicts (despite our attempts to ignore them), between the values of order and liberty. In Justice Frankfurter's words, these conflicts illustrate "what the Greeks thousands of years ago recognized as a tragic issue, namely the clash of rights, not the clash of wrongs." In this course, we examine these clashes by considering the broader philosophical and institutional problems of the American constitutional order. I hope to show that constitutional answers to problems concerning separation of powers, federalism, and individual liberties require a coherent and comprehensive understanding of the Constitution, and of the assumptions it makes about human nature and the proper ends of government.

So although we will examine the doctrinal development of specific areas of constitutional law, such as separation of powers, federalism, judicial review, and others, we shall do so in a broader theoretical context. Our efforts at constitutional literacy shall center upon three questions: What is the Constitution? Who Should Interpret the Constitution? How should we interpret the Constitution?

We shall see that two centuries of accumulated legal muck notwithstanding, even these most basic of questions continue to provoke sharp disagreement. Legal scholars and Supreme Court justices alike, for example, appear unable even to agree on what the Constitution is. Is the "Constitution" a register of rules, a blueprint for the allocation of public power, as Chief Justice Rehnquist has consistently argued? Or is it a political creed, a secular bible in which we make public our deepest aspirations and fears as a people, as Justice Brennan has insisted?

Profound disagreement over the "true meaning" of the Constitution extends to more discrete questions as well. A question about "what the Constitution is" shades easily into a question about "what the Constitution includes." The obvious answer--the text, the whole text, and nothing but the text--is also the least satisfactory, both as a description of American constitutional history and as a matter of political theory. Strict adherence to this position, for example, would preclude an appeal to the intentions of the founders to give meaning to the vague clauses (are there any other sorts of clauses?) in the text proper. It would also disqualify judicial appeals to "implicit" or new rights, such as privacy.

Consequently, questions about "what" necessarily lead us to questions about "how to interpret the Constitution." When should we rely upon the intentions of the framers? And when should we refuse to be governed by the dead hand of the past? When, if ever, is history a legitimate source of constitutional instruction? Questions about "what" lead also to questions of "who," as shall be clear when we examine questions concerning the proper role of the judiciary in a constitutional democracy.

II Books to Purchase

Required:

Kommers, Finn, & Jacobsohn, American Constitutional Law: Essays, Cases, and Comparative Notes. 3rd edition; hardcover. Van Geel, Understanding Supreme Court Opinions.

<u>Optional:</u> Rossiter, ed., *The Federalist Papers*.

III Reading Cases in Constitutional Law

Reading court cases is, for most of you, a new experience. Unfortunately, it is not often (at least initially) a very pleasant experience. You may find the reading a bit easier if you bear in mind the following inquiries:

a. SUBSTANCE. What is the "law" after the case was decided? What is the <u>holding</u> of the judges in the case? Is it consistent with prior cases? How does the case fit into the "doctrine" on this subject matter?

b. ASSUMPTIONS. What assumptions does the opinion make to support its argument? What does it assume, for example, about the Constitution? About human nature? About the framers? Are these assumptions consistent with the rest of the argument? Where is the reasoning deficient, unsupported, or implausible?

c. HISTORY. It is quite possible to see judicial opinions as political artifacts, as "period pieces" that value ideas quaintly idealistic or long since tarnished. Is history a relevant source of constitutional meaning?

d. JUDICIAL ROLES. Almost every significant case in civil liberties must come to terms with questions about the proper role of the judiciary in a constitutional democracy. As we shall see throughout the course, questions about relative institutional competencies are central to a complete understanding of the constitutional order.

e. POLITICAL THEORY. Serious controversies in civil liberties require of judges that they possess a conception of the nature of the American political system and the importance of civil liberties to that system. Is that conception--whether explicit or implicit--consistent with the result in the case? Is it coherent? Is it desirable?

IV Schedule of Papers

There are two short (4-6 pages) papers required in this course. I will distribute the first paper topic in class on February 3. The paper will be due in class on March 3.

I will distribute the second paper topic in class on March 24. It will be due in class on April 14.

V Examinations & Grading

Each short paper is worth 25% of your course grade.

There will be a final examination at a time and place to be determined by the Registrar's Office. The final examination is worth 30% of your course grade.

Class participation is worth 20% of your course grade.

VI Lecture Topics and Assignments

I have organized the readings around a series of distinct but interrelated topics. I intend to follow the chronology listed below, but experience has taught me that it is impractical to assign specific dates to specific topics. Different classes want and sometimes need to spend more or less time with different subjects--this framework gives us the flexibility we need to make adjustments as we go along. Please note also that my list of topics bears little resemblance to those one might expect to see in a typical constitutional law course; hence, there is no week dedicated to the commerce clause, or to foreign affairs, or to the taxing and spending powers of Congress. We will cover those topics, but I prefer to subsume them under larger and more analytically rigorous categories that emphasize the interpretative, rather than the doctrinal, aspects of constitutional inquiry.

TOPIC ONE: COURT AND CONSTITUTION

Assigned: KFJ, chapter 1 & Appendixes B & E. Federalist Papers, #1

Recommended: Cooper & Ball, <u>The United States Supreme Court: Inside Out</u> Bloch & Krattenmaker, <u>Supreme Court Politics</u> Schwartz, <u>A History of the Supreme Court</u> McCloskey, <u>The American Supreme Court</u> Rehnquist, The Supreme Court: How it Was, How it Is

TOPIC TWO: CONSTITUTIONAL INTERPRETATION--SCIENCE, ART, OR PERFORMANCE?

Assigned: KFJ, chapter two

Recommended: Carter, <u>Contemporary Constitutional Lawmaking</u> Bobbitt, <u>Constitutional Interpretation</u> Arkes, <u>Beyond the Constitution</u> Barber, <u>On What the Constitution Means</u> LaRue, <u>Constitutional Law as Fiction</u>

TOPIC THREE: WHO INTERPRETS--JUDICIAL REVIEW OR JUDICIAL SUPREMACY?

Assigned: KFJ, chapter three; Appendix C; Appendix D. Federalist 78

Recommended:

Burt, <u>The Constitution in Conflict</u> Nagel, <u>Constitutional Cultures</u> Snowiss, <u>Judicial Review and the Law of the Constitution</u> Fisher, <u>Constitutional Dialogues</u> Brigham, <u>The Cult of the Robe</u> Ackerman, <u>We the People</u> Wolfe, <u>The Rise of Modern Judicial Review</u> Bickel, <u>The Least Dangerous Branch</u> Ely, <u>Democracy and Distrust</u> Barber, <u>On What the Constitution Means</u> Murphy, <u>Who Shall Interpret</u>

TOPIC FOUR: SEPARATE INSTITUTIONS, SHARED POWERS

Assigned: KFJ, chapter four Federalist Papers, 47-51

Recommended:

Fisher, <u>Constitutional Dialogues</u> Craig, <u>Chadha</u> Jones, <u>Separate But Equal Branches</u> Choper, <u>Judicial Review and the National Political Process</u> Fisher, <u>The Politics of Shared Power</u> Corwin, <u>The President: Office and Powers</u> Pyle, <u>The President, Congress, and the Constitution</u> Vile, <u>Constitutionalism and the Separation of Powers</u> Henkin, <u>Foreign Affairs and the Constitution</u>

TOPIC FIVE: CONGRESSIONAL POWERS

Assigned: KFJ, chapter seven

TOPIC SIX: FEDERALISM & STATES RIGHTS

Assigned: KFJ, chapter six

Federalist Papers, 6-7, 15-20

Recommended:

Elazar, <u>American Federalism</u> Choper, <u>Judicial Review and the National Political Process</u> Berns, "On the Meaning of the Tenth Amendment" Goldwin, <u>A Nation of States</u> Storing, <u>What the Anti-federalist Were For</u> Stampp, "The Concept of Perpetual Union" Mason, "The Nature of Our Federal Union Reconsidered"

TOPIC SEVEN: VOTING & POLITICAL REPRESENTATION

Assigned: KFJ, chapter eight

TOPIC EIGHT: FOREIGN AFFAIRS & CONSTITUTIONAL CRISES

Assigned: KFJ, chapter five

Recommended:

Finn, <u>Constitutions in Crisis</u> Rossiter, <u>Constitutional Dictatorship</u> Fisher, <u>Presidential War Power</u> Ely, <u>War and Responsibility</u> Franklin, <u>Extraordinary Measures</u> Irons, <u>Justice at War</u> Smith, <u>Democracy on Trial</u>

TOPIC NINE: A CONSTITUTION OF LIBERTIES--PROPERTY

Assigned: KFJ, chapter ten Federalist Papers, 9-10

Recommended:

Beard, <u>An Economic Interpretation of the Constitution</u>
Paul & Dickman, <u>Liberty</u>, <u>Property</u>, and the Foundations of the <u>American Constitution</u>
Siegan, <u>Economic Liberties and the Constitution</u>
Ackerman, <u>Property and the Constitution</u>
Barber, <u>On What the Constitution Means</u>
Brest, Paul, "The Fundamental Rights Controversy"
Ely, <u>Democracy and Distrust</u>
Perry, <u>The Court, The Constitution, and Human Rights</u>
Fairman, "Does the Fourteenth Amendment Incorporate the Bill of Rights"?
Henkin, "Selective Incorporation & the Fourteenth Amendment"
Nelson, The Fourteenth Amendment

TOPIC TEN: A CONSTITUTION OF LIBERTIES--PRIVACY

Assigned: KFJ, chapter eleven

Recommended:

Sager, "Fair Measure" Vose, <u>Caucasians Only</u> Weschler, "Toward Neutral Principles of Constitutional Law" Tribe, <u>Constitutional Choices</u>

TOPIC TEN: THE CONSTITUTION IN CRISIS

Assigned: KFJ, chapter 5 Federalist Papers, #1; 23-29

Recommended:

Finn, <u>Constitutions in Crisis</u> Rossiter, <u>Constitutional Dictatorship</u> Becker, <u>The Declaration of Independence</u> Irons, <u>Justice at War</u> Smith, <u>Democracy on Trial</u>